

107TH CONGRESS  
1ST SESSION

# S. 1572

To endorse the vision of further enlargement of the NATO Alliance articulated by President George W. Bush on June 15, 2001, and by former President William J. Clinton on October 22, 1996, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

OCTOBER 24, 2001

Mr. HELMS (for himself, Mr. LIEBERMAN, Mr. LUGAR, Mr. DURBIN, Mr. SMITH of Oregon, Ms. MIKULSKI, Mr. KYL, Mr. ALLEN, Mr. HAGEL, Mr. MCCAIN, Mr. BROWNBACK, Mr. MCCONNELL, Mr. FRIST, Mr. DEWINE, Mr. VOINOVICH, Mr. GRASSLEY, Mr. HATCH, Mr. LOTT, and Mr. ENZI) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To endorse the vision of further enlargement of the NATO Alliance articulated by President George W. Bush on June 15, 2001, and by former President William J. Clinton on October 22, 1996, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Freedom Consolidation  
5 Act of 2001”.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) In the NATO Participation Act of 1994  
4 (title II of Public Law 103–447; 22 U.S.C. 1928  
5 note), Congress declared that “full and active par-  
6 ticipants in the Partnership for Peace in a position  
7 to further the principles of the North Atlantic Trea-  
8 ty and to contribute to the security of the North At-  
9 lantic area should be invited to become full NATO  
10 members in accordance with Article 10 of such  
11 Treaty at an early date...”.

12 (2) In the NATO Enlargement Facilitation Act  
13 of 1996 (title VI of section 101(c) of title I of divi-  
14 sion A of Public Law 104–208; 22 U.S.C. 1928  
15 note), Congress called for the prompt admission of  
16 Poland, Hungary, the Czech Republic, and Slovenia  
17 to NATO, and declared that “in order to promote  
18 economic stability and security in Slovakia, Estonia,  
19 Latvia, Lithuania, Romania, Bulgaria, Albania,  
20 Moldova, and Ukraine...the process of enlarging  
21 NATO to include emerging democracies in Central  
22 and Eastern Europe should not be limited to consid-  
23 eration of admitting Poland, Hungary, the Czech  
24 Republic, and Slovenia as full members of the  
25 NATO Alliance”.

1           (3) In the European Security Act of 1998 (title  
 2       XXVII of division G of Public Law 105–277; 22  
 3       U.S.C. 1928 note), Congress declared that “Poland,  
 4       Hungary, and the Czech Republic should not be the  
 5       last emerging democracies in Central and Eastern  
 6       Europe invited to join NATO” and that “Romania,  
 7       Estonia, Latvia, Lithuania, and Bulgaria...would  
 8       make an outstanding contribution to furthering the  
 9       goals of NATO and enhancing stability, freedom,  
 10      and peace in Europe should they become NATO  
 11      members [and] upon complete satisfaction of all rel-  
 12      evant criteria should be invited to become full NATO  
 13      members at the earliest possible date”.

14          (4) At the Madrid Summit of the NATO Alli-  
 15      ance in July 1997, Poland, Hungary, and the Czech  
 16      Republic were invited to join the Alliance in the first  
 17      round of NATO enlargement, and the NATO heads  
 18      of state and government issued a declaration stating  
 19      “[t]he Alliance expects to extend further invitations  
 20      in coming years to nations willing and able to as-  
 21      sume the responsibilities and obligations of member-  
 22      ship...[n]o European democratic country whose ad-  
 23      mission would fulfill the objectives of the [North At-  
 24      lantic] Treaty will be excluded from consideration”.

1           (5) At the Washington Summit of the NATO  
2       Alliance in April 1999, the NATO heads of state  
3       and government issued a communique declaring  
4       “[w]e pledge that NATO will continue to welcome  
5       new members in a position to further the principles  
6       of the [North Atlantic] Treaty and contribute to  
7       peace and security in the Euro-Atlantic area...[t]he  
8       three new members will not be the last...[n]o Euro-  
9       pean democratic country whose admission would ful-  
10      fill the objectives of the Treaty will be excluded from  
11      consideration, regardless of its geographic loca-  
12      tion...”.

13           (6) In late 2002, NATO will hold a summit in  
14      Prague, the Czech Republic, at which it will decide  
15      which additional emerging democracies in Central  
16      and Eastern Europe to invite to join the Alliance in  
17      the next round of NATO enlargement.

18           (7) In May 2000 in Vilnius, Lithuania, the for-  
19      eign ministers of Albania, Bulgaria, Estonia, Latvia,  
20      Lithuania, the Former Yugoslav Republic of Mac-  
21      edonia, Romania, Slovakia, and Slovenia issued a  
22      statement (later joined by Croatia) declaring that  
23      their countries will cooperate in jointly seeking  
24      NATO membership in the next round of NATO en-  
25      largement, that the realization of NATO member-

1 ship by one or more of these countries would be a  
 2 success for all, and that eventual NATO membership  
 3 for all of these countries would be a success for Eu-  
 4 rope and NATO.

5 (8) On June 15, 2001, in a speech in Warsaw,  
 6 Poland, President George W. Bush stated “[a]ll of  
 7 Europe’s new democracies, from the Baltic to the  
 8 Black Sea and all that lie between, should have the  
 9 same chance for security and freedom—and the  
 10 same chance to join the institutions of Europe—as  
 11 Europe’s old democracies have . . . I believe in NATO  
 12 membership for all of Europe’s democracies that  
 13 seek it and are ready to share the responsibilities  
 14 that NATO brings . . . [a]s we plan to enlarge NATO,  
 15 no nation should be used as a pawn in the agenda  
 16 of others . . . [w]e will not trade away the fate of free  
 17 European peoples . . . [n]o more Munichs . . . [n]o  
 18 more Yaltas . . . [a]s we plan the Prague Summit, we  
 19 should not calculate how little we can get away with,  
 20 but how much we can do to advance the cause of  
 21 freedom”.

22 (9) On October 22, 1996, in a speech in De-  
 23 troit, Michigan, former President William J. Clinton  
 24 stated “NATO’s doors will not close behind its first  
 25 new members . . . NATO should remain open to all of

1 Europe's emerging democracies who are ready to  
2 shoulder the responsibilities of membership...[n]o  
3 nation will be automatically excluded...[n]o country  
4 outside NATO will have a veto...[a] gray zone of  
5 insecurity must not reemerge in Europe”.

6 **SEC. 3. DECLARATIONS OF POLICY.**

7 Congress—

8 (1) reaffirms its previous expressions of support  
9 for continued enlargement of the NATO Alliance  
10 contained in the NATO Participation Act of 1994,  
11 the NATO Enlargement Facilitation Act of 1996,  
12 and the European Security Act of 1998;

13 (2) supports the commitment to further en-  
14 largement of the NATO Alliance expressed by the  
15 Alliance in its Madrid Declaration of 1997 and its  
16 Washington Summit Communique of 1999; and

17 (3) endorses the vision of further enlargement  
18 of the NATO Alliance articulated by President  
19 George W. Bush on June 15, 2001, and by former  
20 President William J. Clinton on October 22, 1996,  
21 and urges our NATO allies to work with the United  
22 States to realize this vision at the Prague Summit  
23 in 2002.

1 **SEC. 4. DESIGNATION OF SLOVAKIA TO RECEIVE ASSIST-**  
2 **ANCE UNDER THE NATO PARTICIPATION ACT**  
3 **OF 1994.**

4 (a) IN GENERAL.—Slovakia is designated as eligible  
5 to receive assistance under the program established under  
6 section 203(a) of the NATO Participation Act of 1994  
7 (title II of Public Law 103–447; 22 U.S.C. 1928 note)  
8 and shall be deemed to have been so designated pursuant  
9 to section 203(d)(1) of such Act.

10 (b) RULE OF CONSTRUCTION.—The designation of  
11 Slovakia pursuant to subsection (a) as eligible to receive  
12 assistance under the program established under section  
13 203(a) of the NATO Participation Act of 1994—

14 (1) is in addition to the designation of Poland,  
15 Hungary, the Czech Republic, and Slovenia pursu-  
16 ant to section 606 of the NATO Enlargement Facili-  
17 tation Act of 1996 (title VI of section 101(c) of title  
18 I of division A of Public Law 104–208; 22 U.S.C.  
19 1928 note) and the designation of Romania, Esto-  
20 nia, Latvia, Lithuania, and Bulgaria pursuant to  
21 section 2703(b) of the European Security Act of  
22 1998 (title VII of division G of Public Law 105–  
23 277; 22 U.S.C. 1928 note) as eligible to receive as-  
24 sistance under the program established under sec-  
25 tion 203(a) of the NATO Participation Act of 1994;  
26 and

1           (2) shall not preclude the designation by the  
2       President of other emerging democracies in Central  
3       and Eastern Europe pursuant to section 203(d)(2)  
4       of the NATO Participation Act of 1994 as eligible  
5       to receive assistance under the program established  
6       under section 203(a) of such Act.

7   **SEC. 5. AUTHORIZATION OF SECURITY ASSISTANCE FOR**  
8                           **COUNTRIES DESIGNATED UNDER THE NATO**  
9                           **PARTICIPATION ACT OF 1994.**

10       (a) AUTHORIZATION OF FOREIGN MILITARY FINANC-  
11   ING.—Of the amounts made available for fiscal year 2002  
12   under section 23 of the Arms Export Control Act (22  
13   U.S.C. 2763)—

14           (1) \$6,500,000 is authorized to be available on  
15       a grant basis for Estonia;

16           (2) \$7,000,000 is authorized to be available on  
17       a grant basis for Latvia;

18           (3) \$7,500,000 is authorized to be available on  
19       a grant basis for Lithuania;

20           (4) \$8,500,000 is authorized to be available on  
21       a grant basis for Slovakia;

22           (5) \$4,500,000 is authorized to be available on  
23       a grant basis for Slovenia;

24           (6) \$10,000,000 is authorized to be available on  
25       a grant basis for Bulgaria; and



1           (7) \$11,500,000 is authorized to be available on  
2           a grant basis for Romania.

3           (b) CONFORMING AMENDMENT.—Subsection (a) of  
4           section 515 of the Security Assistance Act of 2000 (Public  
5           Law 106–280) is amended by striking paragraphs (1), (5),  
6           (6), (7), and (8) and redesignating paragraphs (2), (3),  
7           (4), and (9) as paragraphs (1) through (4), respectively.

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